

Original: English

**DRAFT RECOMMENDATION BY ICCAT TO CLARIFY AND AMEND ASPECTS OF  
ICCAT'S BLUEFIN TUNA CATCH DOCUMENTATION PROGRAM TO FACILITATE  
THE APPLICATION OF THE EBCD SYSTEM**

*Proposed by Japan*

*TAKING INTO ACCOUNT* the multi-annual recovery plan for eastern Atlantic and Mediterranean Bluefin tuna and the commitment to develop an electronic bluefin tuna catch document (eBCD) programme;

*RECOGNIZING* the developments in electronic information exchange and the benefits of rapid communication with regard to the processing and management of catch information;

*NOTING* the ability of electronic catch documentation systems to detect fraud and deter IUU shipments, expedite the validation/verification process of bluefin tuna catch documents (BCDs), prevent erroneous information entry, reduce pragmatic workloads and create automated links between Parties including exporting and importing authorities;

*RECOGNIZING* the necessity to implement the eBCD programme to strengthen the implementation of the bluefin tuna catch documentation programme;

*FOLLOWING* the work of the eBCD Technical Working Group and the system design and cost estimates presented in the feasibility study;

*CONSIDERING* the commitments previously made in *Recommendation by ICCAT Supplementing the Recommendation for an Electronic Bluefin Tuna Catch Document (eBCD) System* Rec. (13-17) and the decision made at the 19th Special Meeting regarding the status of program implementation;

*FURTHER RECOGNIZING* the technical complexity of the system and the need for ongoing development and resolution of outstanding technical issues;

*COMMITTED* to the successful implementation of the eBCD system and desiring to complete the transition to the system as expeditiously as possible while ensuring trade is not disrupted;

**THE INTERNATIONAL COMMISSION FOR THE CONSERVATION  
OF ATLANTIC TUNAS (ICCAT) RECOMMENDS THAT:**

1. All CPCs concerned shall, as soon as possible for eBCD system implementation, submit to the Secretariat the data necessary to ensure the registration of their users in the eBCD system. Access to and use of the system cannot be ensured for those who fail to provide and maintain the data required by the eBCD system.
2. Use of the eBCD system shall become mandatory for CPCs on May 1, 2016, unless, based on examination of the status of the system, the TWG advises the Commission through the Secretariat that the system is not sufficiently ready for implementation. If the TWG so advises the Commission, CPCs must use the eBCD system to the fullest extent practicable, but paper BCD documents (issued pursuant to Recommendation 11-20 or printed eBCDs) shall continue to be accepted until the TWG advises the Commission that the system is sufficiently ready to be implemented. After May 1, 2016, or the date that the TWG advises the Commission that the system is sufficiently ready to be implemented (whichever is later), paper BCDs shall no longer be accepted, and eBCDs shall be used thereafter except in the limited circumstances specified in paragraph 6 below.

3. CPCs may communicate to the Secretariat and the TWG their experiences on technical aspects of system implementation including any difficulties experienced and identification of improvements to functionalities to enhance eBCD implementation and performance. The Commission may consider these recommendations and financial support to further develop the system.
4. The substantive provisions of Recommendation 11-20 will be applied *mutatis mutandis* to the electronic BCDs (eBCDs).
5. Notwithstanding paragraph 4 of this recommendation, the following provisions shall be applied with respect to the BCD program and its implementation through the eBCD system:
  - a) Following the recording and validation of catch and first trade in the eBCD system in accordance with part 2 of Recommendation 11-20, the recording of information on internal sales of bluefin tuna in the eBCD (i.e. sales occurring within one Contracting Party or Cooperating non-Contracting Party, Entity or Fishing Entity (CPC) or, in the case of the European Union, within one of its Member States) is not required.
  - b) Following the recording and validation of catch and first trade in the eBCD, the domestic trade between Member States of the European Union shall be completed in the eBCD system by the seller consistent with paragraph 13 of Recommendation 11-20; however, in derogation to Recommendation 11-20, where such trade is of bluefin tuna that is in the following product forms listed on the eBCD, validation shall not be required: “fillets” (FL) or “other, specified” (OT). “Gilled and gutted” (GG), “dressed” (DR), and “Round” (RD) product forms will require validation. When such product is packaged for transport, however, the associated eBCD number must be written legibly and indelibly on the outside of any package containing any part of the tuna except for exempted products specified in paragraph 10 of Recommendation 11-20.

For such product, in addition to the requirements in the above paragraph, subsequent domestic trade to another Member State shall only take place when the trade information from the previous Member State has been recorded in eBCD system. Export from the European Union shall take place only if the previous trade between Member States has been properly recorded, and such export shall continue to require validation in the eBCD system consistent with paragraph 13 of Rec. 11-20.

The derogation in this paragraph expires on 31 December 2017. The European Union shall report to the Commission on the implementation of this derogation by 1 October each year of the derogation. This report shall include information on its process for verification and the outcomes of that process and data about these trade events, including relevant statistical information. Based on these reports and any other relevant information brought to the Commission, the Commission shall review the validation derogation at its 2017 annual meeting for decision on its possible extension.

The trade of live bluefin tuna including all trade events to and from bluefin farms must be recorded and validated in the eBCD system in accordance with the provisions of Recommendation 11-20 unless otherwise specified in this recommendation. The validation of sections 2 (catch) and 3 (live trade) in the eBCD may be completed simultaneously in derogation to paragraph 3 of Recommendation 11-20. The amending and re-validation of sections 2 and 3 in the eBCD as required by Paragraph 83 of Recommendation 14-04 may be completed following caging operation.

- c) Bluefin tuna harvested in sport and recreational fisheries for which sale is prohibited is not subject to the terms of Recommendation 11-20 and need not be recorded in the eBCD system.

- d) The provisions of paragraph 13 of Recommendation 11-20 for waiving government validation of tagged fish only apply when the domestic commercial tagging programs of the flag CPC for the vessel or trap that harvested the bluefin tuna under which the fish are tagged are consistent with the requirements of paragraph 21 of that recommendation and meet the following criteria:
- i) All bluefin tuna in the eBCD concerned are individually tagged;
  - ii) Minimum information associated with the tag includes:
    - Identifying information on the catching vessel or trap
    - Date of capture or landing
    - The area of harvest of the fish in the shipment
    - The gear utilized to catch the fish
    - The type of product and individual weight of the tagged bluefin tuna, which may be done through the appending of an Annex. Alternatively for those fisheries concerned by the derogations to minimum size under the Multi-Annual Recovery Plan for Bluefin Tuna [Rec. 14-04] in the eastern Atlantic and Mediterranean, CPCs may instead provide the approximate weight of individual fish within the catch upon offloading, which is determined through representative sampling. This alternative approach shall apply through 2017 unless extended by the Commission after considering CPC reports on its implementation.
    - Information on the exporter and importer (where applicable)
    - The point of export (where applicable);
  - iii) Information on tagged fish is compiled by the responsible CPC.
- e) Bluefin tuna that die during the transfer, towing, or caging operations foreseen by paragraphs 71 to 86 of Recommendation 14-04 prior to harvesting may be traded by the purse seine vessel, auxiliary/support vessel(s), and/or farm representatives, where applicable.
- f) Bluefin tuna that are caught as by-catch in the eastern Atlantic and Mediterranean by vessels not authorized to fish actively for bluefin tuna pursuant to Rec. 14-04 may be traded. In order to improve the functioning of the eBCD system access to the system by CPC authorities, port authorities and/or through authorised self-registration shall be facilitated, including by way of their national registration number. Such registration only permits access to the eBCD system and does not represent an authorisation by ICCAT, hence no ICCAT number will be issued. Flag CPCs of the vessels concerned are not required to submit a list of such vessels to the ICCAT Secretariat.
- g) Paper BCDs shall continue to be used for the trade of Pacific bluefin tuna until such time as the functionality for such tracking is developed within the eBCD system. Such functionality will include the data elements listed in **Annex 1 and 2** unless otherwise decided to address future data collection needs.
- h) The trade section of an eBCD shall be validated prior to export. The buyer information in the trade section must be entered into the eBCD system as soon as available. The information may be entered post export but must be entered prior to re-export.
- i) Access to the eBCD system shall be granted to ICCAT non-CPCs to facilitate trade of bluefin tuna. Until such time as the functionality is developed that allows non-CPC access to the system, this shall be accomplished through completion by the non-CPC of paper BCD programme documents consistent with the terms of paragraph 6 and submission to the ICCAT Secretariat for entry into the eBCD system. The Secretariat shall communicate without delay to those non-CPCs known to trade in Atlantic bluefin tuna to make them aware of the eBCD system and the provisions of the BCD program applicable to them.

- j) Following the full implementation of the eBCD system, the annual reporting requirements in paragraph 34 of Recommendation 11-20 shall be replaced by reports generated from the eBCD system. The format and content of any additional reports will be determined by the Commission taking into account appropriate confidentiality rules and considerations. At a minimum, reports shall include catch and trade data by the CPCs that are appropriately aggregated. CPCs shall continue to report on their implementation of the eBCD programme in their Annual Reports.

6. Paper BCD documents (issued pursuant to Recommendation 11-20 or printed eBCDs) may be used in the following cases:

- a) Landings of quantities of bluefin tuna less than one metric ton or three fish. Such paper BCDs shall be converted to eBCDs within a period of seven working days or prior to export, whichever is first.
- b) Bluefin tuna caught prior to the full implementation of the eBCD system as specified in paragraph 2.
- c) Notwithstanding the requirement to use the eBCD system in paragraph 2, paper BCDs or printed eBCDs may be used as a back-up in the limited event that technical difficulties with the system arise that preclude a CPC from using the eBCD system. In such an event, the CPC concerned must immediately communicate to the Secretariat that it is unable to use the eBCD system. The Secretariat, after confirming the technical difficulty, will notify other CPCs that paper BCDs may temporarily be used to record the catch and support the trade with that CPC by maintaining a list of such CPCs on the public part of the ICCAT website for reference by all CPCs. A CPC encountering such technical difficulties must begin working with the Secretariat without delay to resolve the issues and shall resume use of the eBCD system as soon as the technical issues are resolved. The Secretariat will notify CPCs without delay when the issues have been resolved, indicating that paper BCDs can no longer be used to support trade with that CPC. Delays by CPCs in taking necessary actions, such as providing the data necessary to ensure the registration of users in the eBCD system or other avoidable situations, do not constitute an acceptable technical difficulty.
- d) In the case of trade of Pacific bluefin tuna as specified in paragraph 5g.
- e) In the case of trade between ICCAT CPCs and non-CPCs where access to the eBCD system through the Secretariat (pursuant to paragraph 5(i) above) is not possible or is not timely enough to ensure the trade is not unduly delayed or disrupted.

The use of a paper BCD document in the cases specified in sub-paragraphs a) through e) shall not be cited by importing CPCs as a reason to delay or deny import of a bluefin tuna shipment provided it complies with the existing provisions of Recommendation 11-20 and relevant provisions of this recommendation. Printed eBCDs that are validated in the eBCD system satisfy the validation requirement stipulated in paragraph 3 of Recommendation 11-20.

Where requested by a CPC, conversion of paper BCDs to eBCDs shall be facilitated by the ICCAT Secretariat or through the creation in the eBCD system of user profiles for CPC authorities at their request for this purpose, as appropriate.

7. The Technical Working Group shall continue its work and inform the developing consortium of the specifications on required system developments and adjustments and steer their implementation.

8. This recommendation clarifies Recommendation 14-04 repeals and replaces Recommendation 13-17 and clarifies, and amends Recommendation 11-20.

**Annex 1**

**Data requirement for the Trade of Pacific Bluefin Tuna under the BCD program**

Section 1: Bluefin Tuna Catch Document Number

Section 2: Catch information

Name of catching vessel/trap

Flag/CPC

Area

Total weight (kg)

Section 8: Trade information

Product description

· (F/FR; RD/GG/DR/FL/OT)

· Total weight (NET\*)

Exporter/seller information

· Company name

· Point of export/departure

· State of destination

Transportation description

Government validation

Importer/buyer

· Company name, license number

· Point of import or destination

**Annex 2**

**ICCAT Bluefin Tuna Re-Export Certificate**

Section 1. Bluefin Tuna Re-Export Certificate Number

Section 2: Re-export section

Re-export country/entity/fishing entity

Point of re-export

Section 3: Description of imported bluefin tuna

Net weight (kg)

BCD (or eBCD) number and date(s) of importation

Section 4: Description of bluefin tuna for re-export

Net weight (kg)

Corresponding BCD (or eBCD) number

State of destination

Section 6: Government validation